

## Message Text

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PAGE 01 STATE 046030  
ORIGIN EB-08

INFO OCT-01 EA-10 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-10 NSAE-00 FAA-00 L-03 TRSE-00  
/034 R

DRAFTED BY EB/OA/AN:TJROESCH:JG

APPROVED BY EB/OA/AN:JBMAGNOR

EA/J:DBROWN

EB/OA/AVP:AJWHITE

-----122282 222317Z /65

O 222216Z FEB 78  
FM SECSTATE WASHDC  
TO AMEMBASSY TOKYO IMMEDIATE

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FOR MICHAEL H. STYLES - US CIVAIR DEL

E.O. 11652: N/A

TAGS: EAIR, JA

SUBJECT: CIVAIR: DOT LETTER FINDING NARITA AIRPORT  
CHARGES EXCESSIVE

ON FEBRUARY 21 THE FOLLOWING LETTER FROM DOT SECRETARY WAS  
DELIVERED TO DEPT:

BEGIN TEXT:

(PARA) PURSUANT TO SECTION 3 OF THE INTERNATIONAL AIR  
TRANSPORTATION FAIR COMPETITIVE PRACTICES ACT OF 1974, 49  
U.S.C. SECTION 1159A, (THE FAIR COMPETITIVE PRACTICES ACT)  
AND PART 91 OF TITLE 49 OF THE FEDERAL REGULATIONS PUB-  
LISHED PURSUANT THERETO, I HEREBY REPORT TO YOU AND THE  
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CIVIL AERONAUTICS BOARD THAT I HAVE DETERMINED THAT CERTAIN  
PROPOSED CHARGES TO BE IMPOSED BY THE NEW TOKYO INTER-  
NATIONAL AIRPORT AUTHORITY (NTIAA) UPON U.S. INTERNATIONAL  
AIR CARRIERS FOR THE USE OF THE TOKYO INTERNATIONAL AIR-  
PORT AT NARITA UNREASONABLY EXCEED COMPARABLE U.S. CHARGES  
AND ARE OTHERWISE DISCRIMINATORY.

(PARA) PRESENTLY U.S. AIR CARRIERS SERVE TOKYO THROUGH THE HANEDA AIRPORT. ON OR ABOUT APRIL 1 OF THIS YEAR, U.S. AIR CARRIERS SERVING TOKYO, JAPAN WILL BE REQUIRED TO DISCONTINUE USE OF HANEDA AND FORCED TO PROVIDE EXCLUSIVE SERVICE TO TOKYO THROUGH THE NEW NARITA AIRPORT. I HAVE CAREFULLY EXAMINED THE AIRPORT USER CHARGES THAT WILL BE APPLICABLE TO U.S. AIR CARRIERS SERVING JAPAN.

(PARA) I BASE MY DETERMINATION ON THE FACT THAT THE JAPANESE AIRPORT USER CHARGES ARE EXCESSIVE AND DISCRIMINATORY AS AGAINST THE ENTIRE CLASS OF CARRIERS PROVIDING INTERNATIONAL AIR SERVICE TO JAPAN THROUGH THE NARITA AIRPORT.

(PARA) THE CHARGES DETERMINED BY ME TO BE UNREASONABLE EXCESSIVE AND DISCRIMINATORY INCLUDE THOSE FOR LANDING FEES, PARKING, FUEL HANDLING, AND COMMON PASSENGER FACILITIES. THE AGGREGATE AMOUNT OF AIRPORT CHARGES PAID BY A U.S. CARRIER OPERATING A TYPICAL BOEING 747 (B747) AT THE NARITA AIRPORT WILL BE MORE THAN TWICE AS LARGE AS THE COMPARABLE CHARGES FOR AN IDENTICAL B747 OPERATION AT JOHN F. KENNEDY AIRPORT IN NEW YORK, ALMOST SIX TIMES GREATER THAN COMPARABLE CHARGES AT LOS ANGELES, AND MORE THAN FOUR TIMES AS GREAT AS COMPARABLE CHARGES AT DULLES INTERNATIONAL AIRPORT IN WASHINGTON, D.C.

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(PARA) WHILE NARITA MAY BE AN ENTIRELY NEW FACILITY, THIS FACT ALONE DOES NOT IN ANY WAY EXPLAIN, OR JUSTIFY, THE HIGH LEVEL OF THE PROPOSED CHARGES. A COMPARABLE U.S. AIRPORT IN THIS RESPECT IS DALLAS/FT. WORTH INTERNATIONAL, WHICH OPENED FOR OPERATIONS IN 1974. YET AT DALLAS/FT. WORTH CHARGES ARE ONLY ONE FOURTH THOSE PROPOSED AT NARITA. OTHER U.S. GATEWAY AIRPORTS SERVED BY JAL AT ANCHORAGE, SAN FRANCISCO AND HONOLULU PROVIDE COMPARABLE ILLUSTRATIONS OF THE ENORMOUS DIFFERENCES BETWEEN CHARGES LEVIED AGAINST U.S. AIR CARRIERS IN JAPAN, ON THE ONE HAND, AND THOSE LEVIED AGAINST JAL IN THE UNITED STATES, ON THE OTHER. MOREOVER, THE AFOREMENTIONED CHARGES AT NARITA ARE MORE THAN TWICE THE CHARGES U.S. AIR CARRIERS NOW PAY AT HANEDA AIRPORT FOR COMPARABLE OPERATIONS.

(PARA) AIRPORT USER CHARGES MUST REASONABLY REFLECT THE FAIRLY ALLOCATED COSTS INCURRED BY FOREIGN AERONAUTICAL AUTHORITIES OF PRUDENTLY OPERATING AN AIRPORT SYSTEM. WHEN VIEWED IN ITS TOTALITY, THE JAPANESE AIRPORT POLICY DOES NOT MEET WITH THIS CRITERION. WHETHER BY INTENTION OR NOT, IT WILL UNREASONABLY PENALIZE INTERNATIONAL AIR CARRIERS.

(PARA) IN LIGHT OF THE FOREGOING, I REQUEST THAT THE  
DEPARTMENT OF STATE, IN COLLABORATION WITH THE DEPARTMENT  
OF TRANSPORTATION AND THE CIVIL AERONAUTICS BOARD UNDER-  
TAKE NEGOTIATIONS WITH JAPAN AS REQUIRED BY SECTION 3 OF  
THE FAIR COMPETITIVE PRACTICES ACT WITH A VIEW TOWARDS  
SECURING ELIMINATION OF THESE EXCESSIVE AND DISCRIMINATORY  
CHARGES.

SINCERELY,  
BROCK ADAMS

END TEXT.

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TEXT, AIR TRANSPORTATION, AIRPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 22 feb 1978  
**Decapton Date:** 01 jan 1960  
**Decapton Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE046030  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** TJROESCH:JG  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780082-1093  
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**Message ID:** 9d7f9ed1-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
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**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
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**Review Content Flags:**  
**Review Date:** 05 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Date:** N/A  
**Review Release Event:** n/a  
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**SAS ID:** 3515674  
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**Status:** NATIVE  
**Subject:** CIVAIR: DOT LETTER FINDING NARITA AIRPORT CHARGES EXCESSIVE ON FEBRUARY 21 THE FOLLOWING LETTER FROM DOT  
**SECRE**  
**TAGS:** EAIR, JA, US  
**To:** TOKYO  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/9d7f9ed1-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
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